

# Financial Transactions

2017-2020 Business Plan & 2017 Budget

#### **Foreword**

Mississauga City Council approved **Our Future Mississauga**, the Strategic Plan to achieve our vision over the next 40 years. The strategic vision identified five pillars for change, Move, Belong, Connect, Prosper and Green. The City consulted extensively with residents, staff and stakeholders in developing the Strategic Plan.

The City continues to engage with stakeholders about its programs and services through the City's website, social media, satisfaction surveys and more. This helps ensure citizens have input on the decisions that affect them.

The 2017-2020 Business Plan and 2017 Budget detail how and where the City plans to allocate resources to the programs and services that people rely on every day, while providing good value for taxpayers and supporting the Strategic Plan.

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# What Financial Transactions Includes

#### **Ongoing Operations Support**

Bank and External Audit Charges

Provides for banking related fees and service charges including: armoured car, fees for banking transactions (i.e. bank flat service fee, cheque encashment fees, debit and credit card fees, preauthorized tax payments and ATM fees) and it also provides for external audit fees.

Retiree Benefits and Other Labour

Provides for the payments to current and former employees for:

- Pay out of accumulated sick leave credits to Fire and Emergency Services and CUPE employees upon termination, and various life insurance policies
- Fringe benefit costs for employees on long term disability
- City's share of costs of early retiree health benefits

Miscellaneous Revenues and Expenses

Includes income and expenditures not readily assignable to departments such as:

- Discounts earned
- Commodity tax compensation
- NSF recovery fees
- Miscellaneous one-time receipts and expenditures
- Executive search costs
- Snow Removal Subsidy Program

Risk Management and Insurance

Insurance includes costs associated with insurance policy premiums, claims expense and settlements that fall within the

City's self-insured retention, and Insurance Reserve Fund maintenance. The Risk Management program consists of four major work areas:

- Risk assessment and recommendations to reduce frequency and size of potential loss
- Reserve Fund maintenance to finance known, incurred and unreported losses within the City's self-insured limit
- Purchase of insurance to fund catastrophic losses and losses above the City's self-insured retention
- Management of all insurance claims filed against the City and the vendor services required to handle those claims

Workers' Compensation and Rehabilitation

The City is a Workplace Safety and Insurance Board (WSIB) Schedule 2 employer. As such, WSIB compensation and expenses are paid from a non-departmental operating account and funded by a City-funded reserve. This program provides for Workers' Compensation Reserve Fund contributions, the Employee Rehabilitation Program, medical examinations and the City's medical doctor's fees.

#### **Reserves and Reserve Funds**

Transfers To and From Reserves

Provides for future events, such as the cost of holding municipal elections, by regular contributions to various Reserves and Reserve Funds.

Transfers to Capital Reserve

Provides for the funding allocation to the Capital Reserve Fund used to finance future capital projects.

#### Payments-in-Lieu and Taxation

#### Payments-in-Lieu

Provides for payments-in-lieu of property taxes made by Federal, Provincial and other Municipal governments and/or their respective enterprises, as well as universities, colleges and hospitals for premises located within the City's boundaries. Payments-in-lieu are made by these bodies as their properties are classed as exempt from realty taxes. The payment-in-lieu provisions are provided for under various federal and provincial statutes.

#### Taxation

Includes revenues from various sources such as:

- Supplementary tax revenues per the Assessment Act which provides for the correction of any error, omission or misstatement of the tax roll, the addition to the tax roll of new buildings and the subsequent levy and collection of applicable taxes
- Taxation revenues from railway right of ways and hydro corridors as per legislation
- Interest and penalties on unpaid taxes, in accordance with the Municipal Act, added to the tax liability

Provides for rebates per the Municipal Act including:

- Vacancy rebates for owners of properties in the commercial or industrial property tax class that have vacancies
- Rebates to charitable organization occupying commercial and industrial properties
- Tax grants to low income seniors and persons with disabilities

Includes Business Improvements Areas (BIA's) and Local Area Improvements funding raised via special assessment taxation:

Meeting requirements of four established BIA's in Clarkson,
 Port Credit, Streetsville and Malton

Provides for tax adjustments due to:

- Reductions in assessed property values through the assessment appeal, tax appeal and reconsideration processes
- Write-off of uncollectible taxes

Provides for expenses associated with taxes payable on City owned/leased properties.

#### **Citywide Sources of Revenue**

Enersource Dividend

Recognizes the dividend from Mississauga's investment in Enersource Mississauga.

Investment Income

Represents the operating budget portion of the General Fund's share of net revenue earned by the City Funds Investment Portfolio. Investments are restricted to securities noted in the Municipal Act and related regulations.

#### **Special Purpose Levies**

Capital Infrastructure and Debt Repayment Levies

 A two per cent annual levy to fund the City's capital infrastructure and debt repayment over the next 10 years

#### Emerald Ash Borer Levy

 A \$5.6 million annual levy, ending in 2022, to preserve and replenish City-owned ash trees from a highly destructive pest having the potential to kill all 116,000 City owned ash trees

#### University of Toronto Mississauga (UTM) Levy

 A \$1 million 10 year annual levy (2014 to 2023), for the university's Institute of Management and Innovation. This is included in the City Manager's Office Business Plan and there is no budget increase in 2017

#### Churchill Meadows Pool Financing

 A 10 year annual contribution of \$2.2 million, beginning in 2017, to repay the debenture used to fund the capital cost of the Churchill Meadows Pool (2017-2026)

# **Proposed Operating Budgets**

This part of the Business Plan sets out the financial resources required to deliver the proposed 2017-2020 Business Plan. Information is provided by major expenditure and revenue category as well as by program. The costs to maintain existing service levels and operationalize prior decisions are identified separately from proposed changes. The prior year budget for 2016 was \$14.7 million and the proposed budget for 2017 is \$25.2 million.

#### **Total Changes to Maintain Current Service Levels**

The impact of maintaining current service levels for Financial Transactions is a decrease of \$0.4 million for 2017.

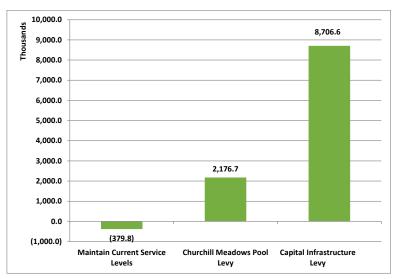
Highlights of the proposed budget changes are:

 The payment-in-lieu of taxes revenue has been increased by \$1 million and supplementary tax revenue has been increased by \$0.5 million to reflect actual forecasts

#### **Special Purpose Levies**

A two per cent annual levy to fund the City's capital infrastructure and debt repayment over the next 10 years continues as a strategy to maintain the City's infrastructure. Debt charges for the 2013-2017 debentures have been increased by \$3.4 million, the contribution to capital has been increased by \$5.3 million and the ten year, \$2.2 million contribution for the Churchill Meadows Pool begins in 2017.

# Proposed Changes to 2017 Net Operating Budget by Category (000's)



# **Operating**

The following table identifies the budgeted and forecasted operating expenditures and revenues for 2017-2020, the 2016 budget, as well as 2015 actuals by major program within the service area as well as by major expenditure and revenue category.

#### **Proposed Budget by Program**

Description	2015 Actuals (\$000's)	2016 Budget (\$000's)	2017 Proposed Budget (\$000's)	2018 Forecast (\$000's)	2019 Forecast (\$000's)	2020 Forecast (\$000's)
Expenditures to Deliver Current Services						
Bank & External Audit Charges	1,504	1,488	1,546	1,546	1,546	1,546
Benefits and Labour Package	3,370	3,751	5,294	10,614	18,025	27,254
Contribution to Capital	37,572	41,285	46,794	52,418	58,188	63,952
Debt	12,099	17,229	22,979	27,219	32,259	37,419
Insurance	10,867	9,375	10,386	10,604	10,910	11,229
Miscellaneous Revenues and Expenditures	7,198	7,062	7,382	7,363	7,377	7,329
Taxation	7,254	8,495	8,668	8,718	8,768	8,818
Transfer To and From Reserves	28,524	2,241	600	1,731	4,505	7,370
Workers' Compensation and Rehabilitation	3,307	2,678	1,714	1,320	1,112	963
Total Expenditures	111,694	93,604	105,362	121,533	142,689	165,879
Revenues	(80,291)	(69,295)	(68,248)	(73,398)	(77,648)	(81,898)
Transfers From Reserves and Reserve Funds	(10,662)	(9,566)	(11,869)	(9,645)	(10,615)	(11,180)
Proposed Net Budget Including New Initiatives	20,741	14,742	25,245	38,490	54,426	72,801
& New Revenues						
Expenditures Budget - Changes by Year			13%	15%	17%	16%
Proposed Net Budget - Changes by Year			71%	52%	41%	34%

#### **Summary of Proposed Budget**

The following table provides proposed budget changes further defined into more specific separated categories. It identifies changes in labour, operating costs and revenues to maintain existing service levels, efficiencies and cost savings, the cost increases arising from prior year decisions, special levies and new initiatives.

Description	2016 Approved Budget (\$000's)	Maintain Current Service Levels	Efficiencies and Cost Savings	Prior Years	Operating Impact of New Capital Projects	Proposed New Initiatives And Revenues	Special Purpose Levies	2017 Proposed Budget (\$000's)	\$ Change Over 2016	% Change Over 2016
Labour and Benefits	5,686	332	0	0	0	0	0	6,018	332	6%
Operational Costs	87,918	356	0	0	0	0	11,070	99,344	11,426	13%
Total Gross Expenditures	93,604	688	0	0	0	0	11,070	105,362	11,758	13%
Total Revenues	(78,862)	(1,068)	0	0	0	0	(187)	(80,117)	(1,255)	2%
Total Net Expenditure	14,742	(380)	0	0	0	0	10,883	25,245	10,503	71%

#### Summary of Proposed 2017 Budget and 2018-2020 Forecast

Description	2016 Approved Budget (\$000's)	2017 Proposed Budget (\$000's)	2018 Forecast (\$000's)	2019 Forecast (\$000's)	2020 Forecast (\$000's)
Labour and Benefits	5,686	6,018	10,939	18,134	27,208
Operational Costs	87,918	99,344	110,595	124,555	138,671
<b>Total Gross Expenditures</b>	93,604	105,362	121,533	142,689	165,879
Total Revenues	(78,862)	(80,117)	(83,043)	(88,263)	(93,078)
Total Net Expenditure	14,742	25,245	38,490	54,426	72,801

# **Proposed Budget Changes Excluding New Initiatives and New Revenues**

The following table provides detailed highlights of budget changes by major cost and revenue category. It identifies the net changes to maintain existing service levels, efficiencies and cost savings, and cost increases arising from prior year decisions.

Description	2016 Budget (\$000's)	2017 Proposed Budget (\$000's)	Change (\$000's)	Details (\$000's)
Labour and Benefits	5,686	6,018	332	Increase Reflects Labour Adjustments and Other Fringe Benefit Changes
Advertising & Promotions	81	81	0	
Communication Costs	26	26	0	
Contractor & Professional Services	659	713	54	\$40 Executive Search \$8 External Audit Fees \$6 Medical Consultant
Debt	17,229	20,803	3,574	\$3,387 Capital Infrastructure \$187 Churchill Meadows Pool
Finance Other	15,764	17,173	1,410	\$1,011 Insurance Claims and Premiums \$145 Bank Charges and Other Expenses \$96 Business Improvement Areas Expenses \$91 Places of Worship Grants for Development Charges \$73 Stormwater Grants for Low Income \$4 Stormwater Grants for Places of Worship
Materials, Supplies & Other Services	218	216	(2)	
Occupancy & City Costs	216	293	77	Taxes City Owned Properties
Staff Development	116	144	28	Memberships
Transfers To Reserves and Reserve Funds	53,609	59,894	6,285	\$5,319 Contribution to Capital Reserve Fund \$2,177 Contribution to Churchill Meadows Pool (\$1,400) Contribution not required for Workers Compensation
Subtotal - Other Operating	87,918	99,344	11,426	
Total Revenues	(69,295)	(68,248)	1,048	(\$1,500) Payment-In-Lieu of Taxes and Supplementary Taxes (\$96) Business Improvement Areas Taxes (\$6) Various Rebates \$2,650 Enersource Dividend Adjustment to Forecast
Transfers From Reserves and Reserve Funds	(9,566)	(11,869)	(2,303)	(\$2,650) Transfer for Enersource Dividend (\$187) Transfer for Churchill Meadows Pool Debt Payment \$425 Transfer for Insurance and Workers Compensation \$109 Miscellaneous Decreases
Subtotal - Revenues	(78,862)	(80,117)	(1,255)	
Total	14,742	25,245	10,503	

# **Details of Proposed Budget Changes**

Description	2016 Budget (\$000's)	2017 Proposed Budget (\$000's)	Change (\$000's)	Details (\$000's)
Labour Costs	5,686	6,018	332	Increase reflects labour adjustments and other fringe benefit changes
Debt	17,229	20,616	3,387	Debt charges for 2013-2017 capital program as part of the 2%yearly transfer
Debt	0	187	187	Debt charges for Churchill Meadows Pool debentures
Vacancy Rebate Expense	1,500	1,500	0	
Other Tax Rebates and Cancellations	450	450	0	
Tax Appeals	3,750	3,750	0	
Snow/Yard Maintenance Grants	200	190	(10)	Decrease of grants to reflect actual spending
Stormwater Grants	325	402	77	Low income \$73 and places of worship \$4
Development Charges Grants	0	90	90	Offsets development charges in places of religious assembly for area of worship per GC-0098-2016
Insurance Claims and Premiums	6,938	7,949	1,011	Adjusted to reflect actual spending
Bank Charges	1,370	1,420	50	Credit cards use has increased
Business Improvement Area Transfers	1,226	1,322	96	Increase to match historical expenditures and is offset by transfer from reserve
Finance Other	5	100	95	Provision for various costs
Transfer to Contingency Reserve	1,309	1,309	0	Transfer for assessment appeals
Transfer to Contingency Reserve	1,000	1,000	0	Transfer for diesel fuel
Transfer to Employee Benefits Reserve Fund	1,400	0	(1,400)	Transfer not required for Workers Compensation
Transfer to Insurance Reserve Fund	2,337	2,337	0	
Transfer to Election Reserve	600	600	0	
Transfer to Capital Reserve Fund	41,285	46,605	5,319	Contribution to capital-part of the 2% yearly transfer
Transfer to Churchill Meadows Pool Reserve Fund	0	2,177	2,177	Ten year contribution for debenture funding
Transfer to Emerald Ash Borer Reserve Fund	5,600	5,600	0	
Other Costs	1,394	1,741	347	
Subtotal - Other Operating	87,918	99,344	11,426	

# **Details of Proposed Budget Changes (Cont'd)**

Description	2016 Budget (\$000's)	2017 Proposed Budget (\$000's)	Change (\$000's)	Details (\$000's)
Business Improvement Area Transfers	(1,226)	(1,322)	(96)	Offsets Increased historical expenditures (above)
Enersource Dividend	(12,750)	(12,750)	0	Dividend forecast adjusted by transfer from reserve
PILT-City Owned Properties	(782)	(782)	0	
PILT-GTAA	(24,600)	(25,500)	(900)	
PILT-Municipal Tax Assistance Act	(625)	(625)	0	Payment in lieu of taxes (PILT) adjusted to reflect previous year's expenditures
PILT-Post Secondary Education and Health	(586)	(586)	0	and future forecasts.
PILT-Ontario Power Generation Corporation	(1,500)	(1,600)	(100)	
PILT-Other	(1,707)	(1,707)	0	
Tax Interest and Penalties Earned	(8,000)	(8,000)	0	
Investment Interest	(14,465)	(14,465)	0	
Discounts, Rebates and Recoveries	(455)	(461)	(6)	P-card rebate increase
Supplementary Taxes	(1,500)	(2,000)	(500)	Reflects backlog in condo assessment
Hydro Corridor Taxes	(1,100)	(1,100)	0	
Transfer from Reserves-Various	(49)	(40)	9	Transfers to offset associated expenses
Transfer from Insurance Reserve Funds	(5,540)	(6,079)	(539)	Transfers to offset associated insurance expenses
Transfer from Employee Benefits Reserve Fund	(3,978)	(2,914)	1,064	Transfer to offset sick leave and Workers Compensation expenses
Transfer from Churchill Meadows Pool Reserve Fund	0	(187)	(187)	Transfer to offset debt expense
Subtotal - Revenues	(78,862)	(80,117)	(1,255)	
Total	14,742	25,245	10,503	